



**REPORT OF THE
SUBCOMMITTEE ON
GENERAL GOVERNMENT**

SENATE FINANCE &
APPROPRIATIONS COMMITTEE
FEBRUARY 22, 2026





SENATE OF VIRGINIA

Senate Finance & Appropriations Committee

Report of the General Government Subcommittee

The Honorable Scott A. Surovell, Chair

February 22, 2026

Madam Chair and Members of the Committee,

I am pleased to provide the report of the General Government Subcommittee. The members of the Subcommittee have reviewed the provisions of Senate Bill 30 for the areas related to compensation and retirement, along with numerous other agencies across the executive, legislative, and judicial branches. The Subcommittee's focus is on ensuring the core functions of state government can support the critical programs and services provided to the people of the Commonwealth.

The essential component of our state government is its workforce of more than 142,000 employees. These dedicated public servants work to provide high-quality and efficient services to all Virginians. Recognizing the critical importance of the state workforce, the Subcommittee recommends increasing the proposed salary increase to a total of three percent in each year of the biennium for state employees and maintaining a two percent increase for state-supported local employees. Compensation surveys indicate that state salaries continue to lag behind the private sector making consistent increases necessary each year to prevent the state from falling further behind. While the 2023 survey showed state salaries lagging by 13 percent, the 2025 survey indicated the gap had grown to 16 percent. The amendment in this report brings the total salary investment in our state workforce to \$560.7 million over the biennium. These increases will also help to improve retention and reduce turnover.

While public employee salaries oftentimes lag the private sector, other state benefits, such as health insurance, supplement the lower pay. The

Subcommittee adopts the \$243.5 million GF for the Commonwealth's share of health insurance premiums for its employees. The state health plan's costs are rising as utilization of higher-priced specialty pharmacy drugs continue to increase. Beyond minor changes in the state health plan's benefits, the Subcommittee maintains this key benefit for state employees.

The Subcommittee also recommends adopting savings of \$95.5 million over the biennium related to lower contribution rates for the cost of the state employee retirement plans, which continue to experience improvement in their funded status. For the teacher and state employee plans, the funded status is now above 85 percent.

For the Commonwealth's judicial system, the Subcommittee recommends investments to ensure it functions in the best interests of the citizens it serves. The Subcommittee adopts \$43.8 million for increased payments to court-appointed counsel and guardians ad litem. It also recommends \$7.4 million to increase support staff for public defender offices, an additional \$5.5 million for Commonwealth's Attorneys' offices, and \$7.3 million to modernize the Appellate case management system.

Other recommendations of the Subcommittee, include adopting \$67.9 million for higher debt service costs, \$7.1 million to improve compensation for attorneys in the Office of the Attorney General, and \$3.3 million to replace campaign finance systems at the Department of Elections.

As I conclude, I would like to thank the members of the Subcommittee for the time they invested in putting this report together. With that, I hope it will be the pleasure of the Committee to adopt the Subcommittee's amendments.

Respectfully Submitted,

The Honorable Scott A. Surovell, Chair

The Honorable Mark D. Obenshain

The Honorable Jeremy S. McPike

Report of the Subcommittee on General Government

(Proposed Amendments to SB 30 as Introduced, 2026 Session)

Amendment	General Fund		
	FY 2027	FY 2028	Biennium
1 Legislative Department			
2 General Assembly: Full Benefits for Second Administrative Assistant	\$ 1,489,480	\$ 1,489,480	\$ 2,978,960
3 General Assembly: Salary Increase for Legislators	\$ -	\$ 2,131,489	\$ 2,131,489
4 General Assembly: SB 447 - Men and Boys Commission	\$ 44,184	\$ 44,184	\$ 88,368
5 General Assembly: Autism Advisory Council (SB 280)	\$ 7,200	\$ 7,200	\$ 14,400
6 Commission on Electric Utility Regulation: Funding for an Attorney Position	\$ 200,000	\$ 200,000	\$ 400,000
7 Joint Commission on Health Care: Medicaid Oversight Position	\$ 150,000	\$ 150,000	\$ 300,000
8 Commission on Youth: Funding for Third Staff Position	\$ 55,000	\$ 55,000	\$ 110,000
9 Crime Commission: Mary Jane Burton Review Panel	\$ 25,000	\$ 25,000	\$ 50,000
10 Division of Legislative Services: Commission on Civic Education Website	\$ 10,000	\$ -	\$ 10,000
11 JCOTS: SB 374 - Independent Verification Organizations	\$ 25,000	\$ -	\$ 25,000
12 Conflict of Interest and Ethics Advisory Council: SB 530 Electronic Disclosure by Locals	\$ 50,000	\$ 50,000	\$ 100,000
13 Commission on Youth: Child Advocacy Center Workgroup		Language	
14 JLARC: Access to Medicaid Information		Language	
15 JLARC: Aid to Localities Report		Language	
16 Various Language Amendments		Language	
17			
18 Subtotal, Legislative Department	\$ 2,055,864	\$ 4,152,353	\$ 6,208,217
19			
20 Judicial Department			
21 Collection Period Court Fines and Costs (SB 180)	\$ 74,000	\$ -	\$ 74,000
22 Deed Fraud Protection (SB 316)	\$ 397,614	\$ -	\$ 397,614
23 Appellate Case Management System Modernization	\$ 3,726,400	\$ 3,529,620	\$ 7,256,020
24 Judgeships (SB 158) & Study	\$ 1,318,233	\$ 1,975,810	\$ 3,294,043
25 Resentencing for Marijuana-Related Crimes (SB 62)	\$ 1,423,554	\$ -	\$ 1,423,554
26 Public Defender Support Staff	\$ 3,707,891	\$ 3,707,891	\$ 7,415,782
27 Defer Videoconferencing Funding	\$ (1,107,964)	\$ (2,263,141)	\$ (3,371,105)
28 Various Language Amendments			
29 Subtotal, Judicial Department	\$ 9,539,728	\$ 6,950,180	\$16,489,908
30			
31 Executive Offices			
32 Office of the Attorney General: Operations and Staffing Costs	\$ 3,540,042	\$ 3,540,042	\$ 7,080,084

Report of the Subcommittee on General Government

(Proposed Amendments to SB 30 as Introduced, 2026 Session)

Amendment		General Fund		
		FY 2027	FY 2028	Biennium
33	Office of the Attorney General: Staffing Costs for Legislation	\$ 312,735	\$ 767,664	\$ 1,080,399
34	Office of the Attorney General: Medicaid Fraud Control Unit Reporting	Language		
35	Secretary of the Commonwealth: Impact of Legislation	\$ 110,392	\$ 110,392	\$ 220,784
36				
37	Subtotal, Executive Offices	\$ 3,963,169	\$ 4,418,098	\$ 8,381,267
38				
39	Administration Secretariat			
40	Compensation Board: Victim Notification Service Cost Increase	\$ 127,269	\$ 127,269	\$ 254,538
41	Compensation Board: Restore Underfunded Salaries for Assistant Commonwealth's Attorneys	\$ 329,320	\$ 359,258	\$ 688,578
42	Compensation Board: Shared Assistant Commonwealth's Attorney 9th Circuit	\$ 80,243	\$ 89,142	\$ 169,385
43	Compensation Board: Increase Paralegal Salaries	\$ 1,599,229	\$ 1,744,614	\$ 3,343,843
44	Compensation Board: Career Development Program Commonwealth's Attorneys' Offices	\$ 600,165	\$ 654,725	\$ 1,254,890
45	Compensation Board: Career Development Program Circuit Court Clerks' Offices	\$ 459,927	\$ 510,937	\$ 970,864
46	Compensation Board: Career Development Program Local Treasurers' Offices	\$ 108,717	\$ 118,600	\$ 227,317
47	Compensation Board: Defer Deputy Sheriff Position Increases	\$ (3,900,000)	\$ (3,900,000)	\$ (7,800,000)
48	DHRM: State Health Plan Coverage of Weight Loss Drugs	Language		
49	DHRM: Virginia Management Fellows Program	\$ 400,000	\$ 400,000	\$ 800,000
50	DHRM: SB 286 - Internship Coordinator	\$ 175,224	\$ 175,224	\$ 350,448
51	DHRM: Remove Leadership Academy	\$ (200,000)	\$ -	\$ (200,000)
52	ELECT: Referendum Costs	\$ 615,000	\$ -	\$ 615,000
53	ELECT: Rejoin Electronic Registration Information System (ERIC)	\$ 100,000	\$ 110,000	\$ 210,000
54	ELECT: SB 162 - Voter Registration	\$ 50,400	\$ -	\$ 50,400
55	DGS: Capitol Square Confederate Statue Removal (SB 650)	\$ 2,000,000	\$ -	\$ 2,000,000
56	VITA: Substance Use Disorder Analytics Platform Expansion (NGF)	NGF		
57				
58	Subtotal, Administration Secretariat	\$ 2,545,494	\$ 389,769	\$ 2,935,263
59				
60	Finance Secretariat			
61	TAX: Affordability Rebate of \$100/\$200	\$ 499,040,000	\$ -	\$ 499,040,000
62	TAX: Fund Impact of Legislation	\$ 550,000	\$ 128,308	\$ 678,308
63	TAX: Awards for Tax Underpayment Detection Assistance (SB 224)	\$ 61,863	\$ 121,692	\$ 183,555
64	Treasury: Administrative Costs for Tax Relief	\$ 1,815,000	\$ -	\$ 1,815,000
65	Treasury: Bond Authority for Approved Jail Projects	Language		

Report of the Subcommittee on General Government

(Proposed Amendments to SB 30 as Introduced, 2026 Session)

Amendment	General Fund		
	FY 2027	FY 2028	Biennium
66 TAX: Underpayment Detection Reporting		Language	
67 DOA: Update to Cardinal Systems (SB 378)		Language	
68 Treasury: Direct Revenues Per the Code		Language	
69 Virginia Energy Leasing Program Review		Language	
70			
71 Subtotal, Finance Secretariat	\$ 501,466,863	\$ 250,000	\$ 501,716,863
72			
73 Central Appropriations			
74 Fund 3.0 Percent Salary Increase for State Employees	\$ 48,757,454	\$ 109,039,428	\$ 157,796,882
75 Medicaid Reserve	\$ 90,000,000	\$ -	\$ 90,000,000
76 DOE Systems	\$ 50,000,000	\$ -	\$ 50,000,000
77 Adjust Funding for Rent Plan	\$ 3,170,619	\$ 3,170,619	\$ 6,341,238
78 Establish Public Employee Relations Board	\$ 2,500,000	\$ 4,000,000	\$ 6,500,000
79 Reflect Impact of Minimum Wage Legislation on State Agencies	\$ 546,761	\$ 2,573,516	\$ 3,120,277
80 Fund Impact of Legislation on State Employee Health Insurance	\$ 428,000	\$ 758,000	\$ 1,186,000
81 Reflect Impact of Minimum Wage Legislation on Constitutional Officers	\$ -	\$ 210,442	\$ 210,442
82 Fund Impact of SB 523 on LODA Premiums	\$ 63,100	\$ 63,100	\$ 126,200
83 Contingent Surplus		Language	
84			
85 Subtotal, Central Appropriations	\$ 195,465,934	\$ 119,815,105	\$ 315,281,039
86			
87 Independent Agencies			
88 Cannabis Control Authority: Reduce GF to Account for Increased NGF Fee Revenue	\$ -	\$ (6,220,439)	\$ (6,220,439)
89 VRS: Administrative Costs (NGF)	\$	\$	\$
90 Marketplace Health Insurance Subsidies	\$ 200,000,000	\$ -	\$ 200,000,000
91 SCC: Administrative Costs of Legislation (NGF)	\$ -	\$ -	
92 SCC: Fund Federal Defrayal Costs of Legislation Impacting Individual Health Insurance	\$ -	\$ 277,475	\$ 277,475
93 SCC: Short Term Loan Database		Language	
94 Workers' Compensation Commission: Reimbursement for Forensic Services for Victims (SB 812)	\$ 160,000	\$ 100,000	\$ 260,000
95 Lottery: Revenue Replacement for Age Verification Technology		Language	
96 Commonwealth Savers Plan: Remove Transfer of Surplus Funds		Language	
97			
98 Subtotal, Independent Agencies	\$ 200,160,000	\$ (5,842,964)	\$ 194,317,036

Report of the Subcommittee on General Government

(Proposed Amendments to SB 30 as Introduced, 2026 Session)

Amendment	General Fund		
	FY 2027	FY 2028	Biennium
99			
100 Part 3: Miscellaneous			
101 Auditor of Public Accounts Intercollegiate Athletics Program Attestation Services		Language	
102 Remove Line of Credit for Workforce Development		Language	
103 Various Language Amendments		Language	
104			
105 Part 4: General Provisions			
106 Update Capital Lease Language		Language	
107 Update Local Fiscal Distress Language		Language	
108 Clarify State Employee Parking Fees		Language	
109 Clarify Use of General Fund for Athletics		Language	
110 Turnover and Vacancy Analysis		Language	
111 Carryforward Requirements		Language	
112 Legislative Standing to Intervene		Language	
113 Agency Limitation on Loans		Language	
114 Various Language Amendments		Language	

Item 32 #1s

Judicial Department	FY26-27	FY27-28	
Court of Appeals of Virginia	\$3,726,400	\$3,529,620	GF

Language:

Page 33, line 37, strike "\$23,087,457" and insert "\$26,813,857".

Page 33, line 37, strike "\$23,087,457" and insert "\$26,617,077".

Explanation:

(This amendment provides \$3.7 million GF the first year and \$3.5 million GF the second year to modernize the appellate case management system, including costs for personnel to implement and integrate the new system, software licenses, subscriptions, hardware, and hardware maintenance.)

Item 40 #1s

Judicial Department	FY26-27	FY27-28	
Indigent Defense Commission	\$3,707,891 45.00	\$3,707,891 45.00	GF FTE

Language:

Page 39, line 23, strike "\$94,773,343" and insert "\$98,481,234".

Page 39, line 23, strike "\$94,773,343" and insert "\$98,481,234".

Explanation:

(This amendment provides \$3.7 million GF and 45.0 positions each year for additional support staff in public defender offices, including paralegals, mitigation specialists, investigators, and legal assistants. In 2023, JLARC recommended funding additional mitigation specialist and paralegal positions to help public defenders manage their workloads.)

Item 80 #1s

Administration	FY26-27	FY27-28	
Virginia Information Technologies Agency	\$2,600,000	\$800,000	NGF

Language:

Page 83, line 31, strike "\$25,322,123" and insert "\$27,922,123".

Page 83, line 31, strike "\$25,389,125" and insert "\$26,189,125".

Page 84, line 14, after "appropriation,", strike "\$1,340,053", insert "\$3,940,053".

Page 84, line 14, after "first year and", strike "\$1,407,055", insert "\$2,207,055".

Explanation:

(This amendment provides \$2.6 million NGF the first year and \$800,000 NGF the second year from the Commonwealth Opioid Abatement and Remediation (COAR) fund for the procurement of services to expand and enhance the cloud-based data analytics platform that provides substance use disorder analytics.)
